

**CITY OF YUCAIPA  
AGENDA REPORT**

**TO:** Honorable Mayor and City Council

**FROM:**  Raymond A. Casey, City Manager  
Sherrie M. O'Connell, Emergency Services Coordinator/Community Liaison

**FOR:** City Council Meeting of May 11, 2020

**SUBJECT:** A RESOLUTION OF THE COUNCIL OF THE CITY OF YUCAIPA  
RATIFYING THE PROCLAMATION OF THE EXISTENCE OF A LOCAL  
EMERGENCY

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**RECOMMENDATION:**

That the City Council:

1. Consider circumstances related to the COVID-19 pandemic and adopt Resolution No. 2020-29 ratifying the proclamation of the existence of a local emergency; and
2. Authorize executing and sending a letter to Governor Gavin Newsom regarding reopening the economy here in Yucaipa.

**DISCUSSION:**

On March 18, 2020, the City Council held an emergency meeting and adopted Resolution No. 2020-16, declaring the existence of a local emergency due to the spread of the COVID-19 virus. Government Code Section 8630(c) requires the City Council to review the need for continuing the local emergency at least once every 60 days until the City Council terminates the local emergency.

The Coronavirus Disease 2019, known as COVID-19 (“COVID-19”), is an infectious disease caused by a novel (new) coronavirus known as severe acute respiratory syndrome coronavirus 2 (“SARS-CoV-2”). The disease was first identified in China in late 2019 and has spread globally. The first cases in California were confirmed in the end of January 2020.

On March 4, 2020, Governor Gavin Newsom declared a state-wide state of emergency due to the spread of COVID-19. On March 10, 2020, the San Bernardino County Department of Public Health proclaimed a Public Health Emergency and the Board of Supervisors issued and the Department of Public Health issued a Proclamation of Local Emergency. On March 11, 2020, the World Health Organization declared the COVID-19 outbreak to be a pandemic. On March 13, 2020, the President of the United States declared a national state of emergency.

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May 11, 2020

Governor Gavin Newsom  
1303 10th Street, Suite 1173  
Sacramento, CA 95814



Dear Governor Newsom:

The City of Yucaipa recognizes the continued need to support thoughtful and strategic physical distancing measures, testing, contact tracing, and limits on large gatherings in order to continue to effectively manage the COVID-19 disaster and protect the lives of Californians.

However, we also recognize that this sudden and deep economic recession is having increasingly disastrous impacts on the lives of Californians. If allowed to continue, this economic disaster will inevitably deepen the crisis of homelessness, raise poverty levels, increase crime and blight, and greatly harm our State's most vulnerable populations.

In order to continue to combat the COVID-19 pandemic while re-starting our State's economy and preventing further harm from both these disasters, it is critical, we have a clearly defined, multi-phased plan for the re-opening of businesses in California. This plan must include specific dates and timetables.

We also believe the State of California needs to provide additional flexibility within the State Health Order to allow individual counties, regions within counties, and types of businesses within regions to re-open at differing speeds based on a high risk/low risk determination, as well as the appropriate health data metrics and hospital capacity.

The City of Yucaipa City Council is respectfully requesting that you and our State Legislature work with medical and business communities and define this plan together with all urgency, knowing that we all seek what is best for our State.

Sincerely,

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David Avila  
Mayor

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Denise Allen  
Mayor Pro Tem

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Bobby Duncan  
Councilmember

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Greg Bogh  
Councilmember

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Dick Riddell  
Councilmember

cc: Mike Morrell, Senator, Via FAX No. (909) 919-7739  
Chad Mayes, Assemblyman, Via FAX No. (916) 319-2142  
Carolyn Coleman, Executive Director, League of California Cities  
Curt Hagman, Chairman, County of San Bernardino Board of Supervisors

**CITY OF YUCAIPA  
AGENDA REPORT**

**TO:** Honorable Mayor and City Council

**FROM:** *Ray* Raymond A. Casey, City Manager  
*Sherr* Sherrie M. O'Connell, Emergency Services Coordinator/Community Liaison

**FOR:** *Def 50* City Council Meeting of May 11, 2020

**SUBJECT:** A RESOLUTION OF THE COUNCIL OF THE CITY OF YUCAIPA RATIFYING THE PROCLAMATION OF THE EXISTENCE OF A LOCAL EMERGENCY

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**RECOMMENDATION:**

That the City Council consider circumstances related to the COVID-19 pandemic and adopt Resolution No. 2020-29 ratifying the proclamation of the existence of a local emergency.

**DISCUSSION:**

On March 18, 2020, the City Council held an emergency meeting and adopted Resolution No. 2020-16, declaring the existence of a local emergency due to the spread of the COVID-19 virus. Government Code Section 8630(c) requires the City Council to review the need for continuing the local emergency at least once every 60 days until the City Council terminates the local emergency.

The Coronavirus Disease 2019, known as COVID-19 ("COVID-19"), is an infectious disease caused by a novel (new) coronavirus known as severe acute respiratory syndrome coronavirus 2 ("SARS-CoV-2"). The disease was first identified in China in late 2019 and has spread globally. The first cases in California were confirmed in the end of January 2020.

On March 4, 2020, Governor Gavin Newsom declared a state-wide state of emergency due to the spread of COVID-19. On March 10, 2020, the San Bernardino County Department of Public Health proclaimed a Public Health Emergency and the Board of Supervisors issued and the Department of Public Health issued a Proclamation of Local Emergency. On March 11, 2020, the World Health Organization declared the COVID-19 outbreak to be a pandemic. On March 13, 2020, the President of the United States declared a national state of emergency.

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Since the City's proclamation of emergency, various orders and/or recommendations have been implemented by the State of California, San Bernardino County, and the City (e.g., stay at home

orders, prohibitions on social gatherings, closing of non-essential businesses and public venues, imposing social distancing measures and requiring face coverings). Such orders and recommendations continue to be in place as COVID-19 continues to spread globally, including within the City of Yucaipa.

In addition, some COVID-19 related costs may be reimbursable through the CARES Act, the CDBG Program, and/or FEMA in some cases possibly contingent upon the continued local emergency declaration.

The Council must decide whether the conditions of disaster or of extreme peril caused by the spread of COVID-19 continues to warrant and necessitate the proclamation of the existence of a local emergency.

City Hall has resumed normal operations and business hours with some modifications to social contact. The business hours are Monday through Thursday (7:30 am – 5:30 pm) and alternate Fridays (8:00 am – 5:00 pm). Visitors to City Hall are asked to “self-screen” before entering and follow all Centers for Disease Control guidelines, including:

- Wearing a face cover
- Maintaining Social Distancing -- six feet of distance between individuals not from the same households
- Washing or disinfecting hands

It appears we are getting ever closer to reopening our economy here in San Bernardino County with the attached letter from cities and the County requesting some autonomy in that effort.

On April 28, 2020, Governor Newsom outlined a “phased reopening” plan for California, with reopening of some retail businesses and schools potentially "weeks away." His plan is based on an apparent stabilization in the numbers of confirmed cases of coronavirus, and deaths due to coronavirus, statewide. The Governor described four stages of our status:

- Stage 1 is safety and preparedness where the state is right now, staying home, and working on flattening the curve.
- Stage 2 involves lifting restrictions on some lower risk workplaces (retail with curbside pickup, childcare with adaptations, manufacturing, and offices where telework is not possible).
- Stage 3 will encompass reducing restrictions on higher-risk workplaces (hair salons, gyms, movie theaters, sports without live audiences, churches. Stage 3, though, is potentially “months away.”)
- Stage 4 will see the end of the stay-at-home order with the reopening of the highest risk parts of our economy - things like concerts, convention centers, and sports with live crowds. Governor Newsom said that stage 4 would come only "once therapeutics have been developed."

On Monday, May 5, 2020, the Governor announced the state will move into the second phase of his reopening plan as early as Friday, allowing lower-risk workplaces to resume operations with modifications to help prevent spread of the coronavirus. Those businesses that can reopen Friday will have to abide by restrictions, such as physical distancing and delivering orders curbside. Detailed guidelines about the Phase 2 reopening will be released on Thursday.

As part of easing restrictions, Newsom announced Phase 2 includes giving local officials more flexibility to move further into reopening.

The City has also applied for around \$185,000 in funding through the Community Development Block Grant Program (CDBG) to provide grants/loans to small businesses in town to aid in their recovery from the impacts of the COVID-19 pandemic. In addition, the County will be “rolling out” a \$30M grant/loan program for small businesses to assist in the recovery from the economic impacts of the COVID-19 pandemic.

**FISCAL IMPACT:**

There is no fiscal impact associated with adoption of the Resolution.

Attachment(s):           Resolution No. 2020-29  
                                  City/County Letter

## RESOLUTION 2020-29

### **A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF YUCAIPA, CALIFORNIA, PROCLAIMING THE CONTINUED EXISTENCE OF A LOCAL EMERGENCY CONCERNING THE COVID-19 VIRUS**

WHEREAS, the Coronavirus Disease 2019, known as COVID-19 (“COVID-19”), is an infectious disease caused by a novel (new) coronavirus known as severe acute respiratory syndrome coronavirus 2 (“SARS-CoV-2”). The disease was first identified in China in late 2019 and has spread globally. The first cases in California were confirmed in the end of January 2020. On March 4, 2020, Governor Gavin Newsom declared a state-wide state of emergency due to the spread of COVID-19. On March 10, 2020, the San Bernardino County Department of Public Health proclaimed a Public Health Emergency and the Board of Supervisors issued and the Department of Public Health issued a Proclamation of Local Emergency. On March 11, 2020, the World Health Organization declared the COVID-19 outbreak to be a pandemic. On March 13, 2020, the President of the United States declared a national state of emergency; and

WHEREAS, on March 18, 2020, the City Council held an emergency meeting and adopted Resolution No. 2020-16, declaring the existence of a local emergency due to the spread of COVID-19; and

WHEREAS, Government Code Section 8630(c) requires the City Council to review the need for continuing the local emergency at least once every 60 days until the City Council terminates the local emergency.

WHEREAS, on April 13, 2020, the City Council waived the provision of Yucaipa Municipal Code Section 8.36.160 calling for City Council review the need for continuing the local emergency at least every fourteen (14) days given the Council meeting and to minimize the need for additional meetings during the pandemic.

WHEREAS, since the City’s proclamation of emergency, various orders and/or recommendations have been implemented by the State of California, San Bernardino County, and the City (e.g., stay at home orders, prohibitions on social gatherings, closing of non-essential businesses and public venues, imposing social distancing measures and requiring face coverings). Such orders and recommendations continue to be in place as COVID-19 continues to spread globally, including within the City of Yucaipa; and

WHEREAS, COVID-19 continues to create conditions that are likely to be beyond the control of local resources and require the combined forces of other political subdivisions to combat. The City’s ability to mobilize local resources, coordinate interagency response, accelerate procurement of vital supplies, use mutual aid, and seek future reimbursement by the state and federal governments will be critical to successfully responding to COVID-19; and

WHEREAS, the City Council does hereby find that the above described conditions of disaster or of extreme peril continue to warrant and necessitate the proclamation of the existence of a local emergency.

NOW, THEREFORE BE IT PROCLAIMED AND ORDERED, by the City Council that state of Local Emergency, as previously declared by the City Council, is hereby further reviewed and confirmed.

IT IS FURTHER PROCLAIMED AND ORDERED that the local emergency shall be deemed to continue to exist until its termination is proclaimed by the City Council of the City of Yucaipa, State of California.

PASSED, APPROVED and ADOPTED at a regular meeting of the City Council held on this 11th day of May 2020.

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DAVID AVILA, MAYOR

ATTEST:

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JENNIFER CRAWFORD, CITY CLERK



**County Administrative Office**  
Governmental & Legislative Affairs

**Josh Candelaria**  
Director

May x, 2020

The Honorable Gavin Newsom  
Governor of California  
State Capitol  
Sacramento, California 95814

Re: California's Pandemic Roadmap

Dear Governor Newsom:

On behalf of the County of San Bernardino Board of Supervisors and elected officials throughout the county, thank you for taking into consideration the varying individual needs of California's diverse geographic regions as the state reopens the economy based on safety indicators. As the State continues to move forward into the various phases of reopening the economy, we request local discretion on determining when and how to open the remaining phases.

We appreciate your partnership with local governments as well as your efforts to maintain local control while ensuring the safety and health of all Californians. Our highest priority is also the well-being of our residents and we maintain a deep and ongoing commitment to their overall health.

San Bernardino County is the largest county in the nation, spanning more than 20,000 square miles. Our cities range from urban to rural, necessitating that we contemplate varying the reopening of the economy across our county based on the continuing ability of our residents to practice social distancing and other scientifically recommended measures to minimize the spread of infection. Many of our jurisdictions exist in remote and isolated parts of the county, where the infection of COVID-19 has not had the impacts as other parts of the State. The impacts of businesses being closed are felt widespread, especially in our rural communities. Churches that contribute to the overall well-being of the community and provide essential services, such as counseling, substance abuse recovery, and other programs that care for our most vulnerable populations have been shuttered.

As local elected officials, we live and act each day with the knowledge that the public entrusts us to make decisions that ensure their well-being. While there have been calls for us to restart the economy sooner, public safety takes precedent, and that is why we waited until health indicators reached the point where they stand today. Our region has met the challenge of this pandemic head-on, and we are under no illusion that the end is near. We have increased testing six-fold in the past month, hospitalization and ICU trends remain stable, and our hospitals have more-than-ample surge capacity to meet potential demand. The county has also created a multi-agency Nursing Facilities Task Force aimed at mitigating the spread of COVID-19 among the county's most vulnerable residents.

**BOARD OF SUPERVISORS**

**ROBERT A. LOVINGOOD**  
First District

**JANICE RUTHERFORD**  
Second District

**DAWN ROWE**  
Third District

**CURT HAGMAN**  
Chairman, Fourth District

**JOSIE GONZALES**  
Vice Chair, Fifth District

**Gary McBride**  
Chief Executive Officer

In preparation for further guidance from the State, the Board of Supervisors has created a COVID-19 Recovery Coalition. Over the last few weeks we have solicited feedback from industry experts on practices needed to ensure employees and consumers are protected. Our recovery plan includes collaboration with cities, towns, and businesses including providing up to \$30 million to small businesses that agree to meet the requirements of becoming a COVID-Compliant Business Partner. This will include education and adherence to public health guidance on hygiene, physical distancing, and face coverings. We are confident we can thoughtfully reopen our economy safely in coordination with the State. We recognize that if indicators worsen, immediate measures will need to be implemented to ensure a resurgence does not take place, further endangering our residents.

For the above reasons, we request local discretion on determining when and how to open the remaining phases of the economy. If you have any questions regarding the County's request, please contact Josh Candelaria, Governmental and Legislative Director, at 909 387-4821 or [jcandelaria@sbcounty.gov](mailto:jcandelaria@sbcounty.gov).

Sincerely,

Curt Hagman  
Board of Supervisors Chairman  
Fourth District Supervisor  
County of San Bernardino

Josie Gonzales  
Board of Supervisors Vice Chair  
Fifth District Supervisor  
County of San Bernardino